EUROPEAN COMMISSION

FINLAND: PRIOR GUIDANCE TABLES

This document contains three tables. Table 1 provides the net nominal expenditure growth and the corresponding change in the structural primary balance ratio in case of a 4-year adjustment period. It also indicates the impact, if any, of the benchmark and safeguards described in Art. 7, 8 and 6(d) of Regulation (EU) 2024/1263 on top of the requirements based on the Debt Sustainability Analysis (DSA)-based criteria described in Art. 6(a) and (b) of the same Regulation ([1]). Table 2 provides the same information as Table 1 in case of a 7-year adjustment period. Finally, Table 3 summarises the main initial conditions and underlying assumptions.

Table 1: Reference trajectory for a plan without extension, Finland

For a plan without extension (4 years) Finland	Average 2025-2028	2025	2026	2027	2028
Net expenditure growth (%)	-0.1	-0.1	0.0	-0.1	0.0
Structural primary balance (% of GDP)	3.5	1.1	2.7	4.3	5.9
Annual change in the structural primary balance (pp. of GDP)	1.60	**1.60**	**1.60**	**1.60**	**1.60**
of which					
DSA-based criteria	*0.66*	*0.66*	*0.66*	*0.66*	*0.66*
Impact of the benchmark and safeguards	*0.94*	*0.94*	*0.94*	*0.94*	*0.94*

Note: The colour code for the annual change in SPB is as follows:
- Black normal: requirements complying with the DSA-based criteria;
- Red bold: the deficit benchmark as measured in terms of change in the structural primary balance is binding;
- Yellow background: the deficit benchmark as measured in terms of change in the structural balance is binding;
- Black bold: the debt sustainability safeguard is binding;
- Blue italics: the deficit resilience safeguard is binding.

([1]) By construction, the reference trajectory is in line with the no-backloading principle as described in Art. 6(c) of Regulation (EU) 2024/1263.

Table 2: Reference trajectory for a plan with extension, Finland

For a plan with extension (7 years) Finland	Average 2025-2028	Average 2025-2031	2025	2026	2027	2028	2029	2030	2031
Net expenditure growth (%)	1.5	1.5	1.4	1.5	1.4	1.5	1.5	1.6	1.7
Structural primary balance (% of GDP)	1.4	2.5	0.2	1.0	1.7	2.5	3.3	4.0	4.8
Annual change in the structural primary balance (pp. of GDP)	0.76	0.76	**0.76**	**0.76**	**0.76**	**0.76**	**0.76**	**0.76**	**0.76**
of which									
DSA-based criteria	*0.30*	*0.30*	*0.30*	*0.30*	*0.30*	*0.30*	*0.30*	*0.30*	*0.30*
Impact of the benchmark and safeguards	*0.46*	*0.46*	*0.46*	*0.46*	*0.46*	*0.46*	*0.46*	*0.46*	*0.46*

Note: The colour code for the annual change in SPB is as follows:
- Black normal: requirements complying with the DSA-based criteria;
- Red bold: the deficit benchmark as measured in terms of change in the structural primary balance is binding;
- Yellow background: the deficit benchmark as measured in terms of change in the structural balance is binding;
- Black bold: the debt sustainability safeguard is binding;
- Blue italics: the deficit resilience safeguard is binding.

Table 3: Main budgetary, macroeconomic and financial variables, Finland

Budgetary variables: initial conditions	2023	2024
Government budget balance (% of GDP)	-2.7	-3.4
Government debt (% of GDP)	75.8	80.5
Net expenditure growth (%)	7.5	4.0
Structural primary balance (% of GDP)	-0.2	-0.5

Main assumptions for a plan without extension (4 years)	Assumption	Period
Change in the cost of ageing (pp. of GDP)	0.1	2028-2038
Stock-flow adjustment (% of GDP)	1.3	2025-2038 average
Real GDP growth (%)	1.0	2025-2038 average
Inflation (change in the GDP deflator, %)	2.4	2025-2038 average
Implicit interest rate (%)	2.1	2025-2038 average

Main assumptions for a plan with extension (7 years)	Assumption	Period
Change in the cost of ageing (pp. of GDP)	-0.3	2031-2041
Stock-flow adjustment (% of GDP)	1.2	2025-2041 average
Real GDP growth (%)	1.1	2025-2041 average
Inflation (change in the GDP deflator, %)	2.4	2025-2041 average
Implicit interest rate (%)	2.2	2025-2041 average